

## Message Text

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USNMR SHAPE

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 1116

E.O. 11652: GDS

TAGS: ETEL, MARR, NATO

SUBJ: JOINT COMMUNICATIONS-ELECTRONICS COMMITTEE (NJCEC) AGENDA  
ITEMS

REFS: A. MESSAGE NAC/3331; B. USNATO 877; C. USNATO 878;  
D. USNATO 943; E. USNATO 1006; F. USNATO 1054; G. AC/270-D/121;  
H. NICSMA/SPED(75)4; I. NICSMA-D/55; J. AC/270-D/122;  
K. USNATO 893

SUMMARY: THIS MESSAGE PROVIDES MISSION COMMENTS AND RECOMMENDATIONS  
ON NATO JOINT COMMUNICATIONS-ELECTRONICS COMMITTEE (NJCEC) DRAFT  
AGENDA ITEMS NOT ADDRESSED BY SEPARATE MESSAGES (REFS B, C,  
D, E, AND F). MISSION EXPECTS NATO INTERNATIONAL STAFF (IS) TO  
ISSUE FINAL AGENDA BY MAR 3, 1975 AT LATEST. FINAL AGENDA WILL  
PROVIDE PART I - PART II GROUPING OF ITEMS TO ACCOMMODATE FRENCH  
PARTICIPATION. MISSION WILL SEND ADDITIONAL COMMENTS AND RECOM-  
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MENDATIONS ON FINAL AGENDA BEFORE MAR 7, 1975.

THIS MESSAGE ADDRESSES AGENDA ITEMS PERTAINING TO PROGRESS  
REPORTS, SATELLITE COMMUNICATIONS, NICS IMPLEMENTATION PROGRESS

REPORT AND NICS MASTER PLAN, NICSMA AND NICS PERSONNEL, CONSOLIDATION OF COMMUNICATIONS, AND ANNUAL REPORT OF DIRECTOR GENERAL NICSMA AND OF NJCEC. END SUMMARY.

1. NATO INTERNATIONAL STAFF (NIS) IS DELAYING ISSUE OF FINAL AGENDA FOR MARCH 1975 MEETING OF NJCEC UNTIL OTHER ALLIED NATIONS AGREE ON EXTENT OF FRENCH PARTICIPATION. THIS MESSAGE PROVIDES MISSION COMMENTS ON AGENDA ITEMS (LISTED IN NAC/3331) NOT ALREADY ADDRESSED BY SEPARATE MESSAGES (REFS B, C, D, E, AND F).

2. SATCOM II SPACE SEGMENT. SHAPE WILL REPORT THAT UK HAS USED THE NATO SATELLITE AND THAT NATO HAS GRANTED PERMISSION FOR THE US TO USE IT BEGINNING ON MAR 10, 1975.

3. FUTURE SATCOM PLANNING. NJCEC WILL ADDRESS REPORT BY JOINT COMMUNICATIONS-ELECTRONICS WORKING GROUP (JCEWG) (AC/270-D/121) ON THIS SUBJECT. MISSION DOES NOT ANTICIPATE SUBSTANTIVE DISCUSSION, BUT DG NICSMA MAY COMMENT THAT HE BELIEVES THAT THE SATCOM WORKING GROUP SHOULD REPORT TO NICSMA RATHER THAN DIRECTLY TO THE NJCEC. MISSION VIEW IS THAT NATIONS WOULD NOT PROVIDE SENIOR REPRESENTATIVES (THOSE ABLE TO INFLUENCE NATIONAL POLICY) TO A WORKING GROUP SUBORDINATE TO NICSMA. OTHER NATIONAL REPS SHARED THIS VIEW IN JCEWG MEETING WHEN REPORT WAS PREPARED.

4. MARITIME SATCOM INTEROPERABILITY. DG NICSMA PROBABLY WILL HIGHLIGHT SUCCESSFUL RESULTS OF SATCOM INTEROPERABILITY TECHNICAL PANEL MEETING IN WASHINGTON DURING DECEMBER 1974. (REF H APPLIES).

5. NICS IMPLEMENTATION PROGRESS REPORT. MISSION RECEIVED THE UPDATE ON FEB 26 AND SENT COPIES TO WASHINGTON SAME DAY. MISSION WILL SEND ITS COMMENTS AFTER REVIEWING THE CHANGES.

6. NICS MASTER PLAN. NICSMA DELIVERED AMENDMENTS TO NATO PRINTER ON FEB 26, AND PRINTER REQUIRES ABOUT TWO WEEKS TO DO JOB. MISSION WILL HAVE COPIES FOR USE BY US NJCEC RAPS. DURING RECENT JCEWG DISCUSSION OF NICS MASTER PLAN, NICSMA CONFIDENTIAL

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REP PRESENTED VIEW THAT THIS DOCUMENT IS ESSENTIALLY A COMPENDIUM OF PAST DECISIONS. US REP (GENTRY) ASKED WHICH DOCUMENT SHOWS THE COURSE OF THE FUTURE; I.E., WHAT IS THE "ROADMAP" FOR NICS. QUESTION GENERATED CONSIDERABLE DISCUSSION, WITH NO ANSWERS FORTHCOMING. MANY JCEWG MEMBERS BELIEVE "PAST DECISIONS" DOCUMENT IS ENOUGH, IF IT HAS A BROAD SYSTEM OVER-VIEW LEAD-IN. US REP REACHED DISTURBING CONCLUSION THAT MANY JCEWG MEMBERS DO NOT COMPREHEND THE NEED FOR A SYSTEM PLAN AS A BASIS FOR PROGRAM MANAGEMENT. MISSION RECOMMENDS THAT US REP TO NJCEC COMMENT ON DISAPPOINTING DELAYS IN PRODUCTION OF NICS MASTER PLAN AND ON NEED FOR COMPREHENSIVE SYSTEM PLAN AND ENGINEERING PLANS.

7. TERMS OF REFERENCE OF THE CONTROLLER, CENTRAL OPERATING AUTHORITY. SHAPE REP WILL GIVE PROGRESS REPORT. GENERAL ATTITUDE OF NATIONAL DELEGATIONS IS THAT SHAPE HAS BEEN LAGGARD IN DEVELOPING THIS DOCUMENT. ONE OR MORE NJCEC REPS PROBABLY WILL COMMENT, URGING THAT SHAPE ISSUE THE TERMS OF REFERENCE VERY SOON. FYI: SOME NATIONAL REPS BELIEVE THAT SLOW PROGRESS RESULTS FROM DIFFICULTY SHAPE IS HAVING WORDING TERMS OF REFERENCE IN A WAY TO ASSURE MAXIMUM CONTROL OVER NICS. MANY REPS ALREADY EXPRESS WARINESS ABOUT THE FINAL PRODUCT. END FYI.

8. NICSMA PERSONNEL ESTABLISHMENT. DG NICSMA WILL REPORT ON HIS RECENT SCREEINING OF THE PERSONNEL ESTABLISHMENT, AND HE WILL REPORT THE STEPS HE INTENDS TO TAKE TO IMPROVE THE NICSMA PERSONNEL SITUATION. HIS REPORT WILL BE AN EXPANSION OF THE INFORMATION IN SECTION V, NICSMA-D/55.

9. MANNING OF THE NICS. MANPOWER FOR NICS IS ONE PART OF THE BIGGER PROBLEM OF MANPOWER FOR ALL NATO ACTIVITIES. THE DEFENSE PLANNING COMMITTEE ADDRESSED THIS PROBLEM INCONCLUSIVELY, PROPERLY AWAITING THE OUTCOME OF SEVERAL MANNING REVIEWS NOW UNDERWAY. THE NJCEC CANNOT DO ANYTHING CONSTRUCTIVE AT THIS TIME. THE CHAIRMAN NJCEC WILL SOON SEND A MESSAGE TO NJCEC MEMBERS SUMMARIZING THE SITUATION AND RECOMMENDING THAT THE NJCEC PUT THIS PROBLEM IN SUSPENSE FOR THE PRESENT. MISSION AGREES.

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10. CONSOLIDATION OF COMMUNICATIONS. THE JCEWG INITIAL REPORT ON ITS STUDY OF CONSOLIDATION OF COMMUNICATIONS IS DOCUMENT AC/270-D/122. MISSION VIEWS THIS REPORT AS EXAMPLE OF SITUATION WHEREIN THE KNOWLEDGE IS PRESENT BUT THE WILL IS LACKING. DENMARK ALONE AMONG OUR ALLIES HAS DISPLAYED INITIATIVE, HAVING DEVELOPED A PLAN FOR A NEW JOINT NATO-DANISH COMMUNICATIONS SYSTEM. THEY WILL BRIEF THE JCEWG ON THIS PLAN IN MAY. (NOTE: DISTURBED ABOUT THE SLOW OVERALL PROGRESS, US REP TO EXECUTIVE WORKING GROUP (LEGERE) PROPOSED ACCELERATED ACTION ON AC/270-D/122 IN LETTER TO DEPUTY SECRETARY GENERAL. MISSION SENT COPY OF LETTER TO WASHINGTON (USNATO 893).) AT JCEWG MEETING FEB 28, BELGIUM REP (VAN DER BROECKE) ANNOUNCED THAT AT NJCEC BELGIUM WILL STATE ITS FULL INTENT TO COOPERATE. FOLLOWING DISCUSSION ON THIS APPROACH, CHAIRMAN JCEWG ANNOUNCED THAT HE WILL SEND A MESSAGE TO NJCEC REPS ASKING THAT AT NJCEC THEY INDICATE WHAT, IF ANY, OF THEIR NATIONAL MILITARY COMMUNICATIONS SYSTEMS ARE AVAILABLE AS CANDIDATES FOR CONSOLIDATION. CONFIDENTIAL

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DATION. THEY ALSO MAY EXPAND, IF THEY WISH, ON THE CONSTRAINTS AND CONDITIONS MODIFYING SYSTEM AVAILABILITY. MISSION RECOMMENDS THAT US REP TO NJCEC HIGHLIGHT PROGRESS US HAS MADE IN "MUTUAL SUPPORT" PROGRAM, URGE ALLIES TO FOLLOW SUIT, AND COMMEND DENMARK AND NICSMA FOR THEIR INITIATIVES. (NICSMA PROPOSES REDUCING ACE HIGH REPLACEMENT COSTS BY CONSOLIDATING WITH SOME NATIONAL SYSTEMS.)

11. ANNUAL REPORT OF THE DG NICSMA. THE FIRST FIVE SECTIONS OF THE ANNUAL REPORT BY THE DG NICSMA (DOCUMENT NICSMA-D/55) PRESENT FACTUAL INFORMATION WHICH JCEWG ACCEPTED AS ACCURATE. SECTIONS VI AND VII ARE PERSONAL OBSERVATIONS OF THE DG, AND THE JCEWG DID NOT DISCUSS THESE. MISSION COMMENTS ON PORTIONS OF THESE OBSERVATIONS FOLLOW:

A. JCEWG CANNOT NOW REPLACE WORKING GROUP OF NATIONAL COMMUNICATIONS EXPERTS (WG/18) BECAUSE MANY JCEWG MEMBERS LACK TECHNICAL QUALIFICATIONS. AT LEAST SIX ALLIED NATIONS SEND WG/18 MEMBERS FROM THEIR CAPITALS FOR MONTHLY MEETING. FOR JCEWG TO ASSUME WG/18 ROLE, THESE NATIONS MUST ENLARGE (OR CHANGE COMPOSITION OF) NATIONAL DELEGATION AT NATO HQ. A COMPLICATING FACTOR IS THAT WG/18 SCREENS PROJECTS OTHER THAN NICS PROJECTS. SOME NATIONS CHANGE THEIR REPRESENTATION ON THE GROUP TO PROVIDE AN EXPERT IN THE PARTICULAR AREA OF THE PROJECT (E.G., MOBILE COMMUNICATIONS EQUIPMENT, FIXED COMMUNICATIONS SYSTEMS, AIR DEFENSE, ETC.). THE NICSMA SCHEME DOES NOT ELIMINATE WG/18; IT ONLY CAUSES ALLIED NATIONS TO AUGMENT THE JCEWG TO CONSIDER NICS PROJECTS. SEVERAL JCEWG MEMBERS HAVE EXPRESSED PERSONAL OPPOSITION TO CHANGING THE PRESENT STRUCTURE.

B. ALLIES ARE NOT LIKELY TO CURTAIL SCOPE OF WG/18'S REVIEW OF NICS PROJECTS. AT PRESENT, MNCS STATE MANY SYSTEM REQUIREMENTS DIRECTLY TO NICSMA WITHOUT "VALIDATION" THROUGH MILITARY COMMITTEE. WG/18 OFFERS ONLY MEANS FOR ALLIED NATIONS TO CONSIDER REASONABLENESS OF THESE REQUIREMENTS AND COST-EFFECTIVENESS OF SOLUTIONS.

C. THE INFRASTRUCTURE COMMITTEE HAS NOT ADDRESSED THE PROPOSED NICSMA FINANCIAL RULES AND PROCEDURES. MEMBERS OF THE COMMITTEE CONTEND THAT NICSMA MUST ABIDE BY THE NATO CONFIDENTIAL

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INFRASTRUCTURE RULES, AND THE NICSMA DOCUMENT THEREFORE MUST BE AN INTERNAL IMPLEMENTING DOCUMENT. IN FACT, THE PROPOSED NICSMA PROCEDURES DEVIATE IN PART FROM THE INFRASTRUCTURE RULES. IN JULY 1974 THE DEFENSE PLANNING COMMITTEE REAFFIRMED THAT NICSMA MUST ABIDE BY THE ESTABLISHED RULES, SO THE INFRASTRUCTURE COMMITTEE WILL NOT GRANT THE BLANKET DEVIATIONS NICSMA REQUESTS. THE COMMITTEE WILL CONSIDER, ON A CASE-BY-CASE BASIS, SPECIFIC DEVIATIONS THE DG NICSMA CONSIDERS ESSENTIAL TO PERFORM HIS MISSION.

D. MISSION DOES NOT NOW FAVOR CHANGING THE PRESENT STRUCTURE. IT SEEMS THAT SOME OF NICSMA'S PROBLEMS ARISE BECAUSE AGENCY PERSONNEL RESIST THE NATO PROCEDURES AND BUREAUCRACY RATHER THAN LEARNING HOW TO USE THEM TO ADVANTAGE.

E. NICSMA HAS ANOTHER PROBLEM WHICH DIVERTS SOME OF ITS EFFORT. SHAPE ASST CHIEF OF STAFF, COMMUNICATIONS-ELECTRONICS (RICHTER) BELIEVES THAT SHAPE LOST TOO MUCH TO NICSMA UPON FORMATION OF LATTER. AT EVERY OPPORTUNITY, HE ATTEMPTS TO REGAIN AUTHORITY AND RESPONSIBILITY FOR SHAPE. CONSEQUENTLY, TO OBTAIN SHAPE AGREEMENT TO PLANS AND PROJECTS, NICSMA OFTEN MUST COMPROMISE TO EXTREME WITH RESULTANT EROSION OF AUTHORITY AND RESPONSIBILITY. TO DATE, NICSMA HAS REFRAINED FROM PRESENTING A "SPLIT DECISION" TO NJCEC AND OTHER NATO BODIES. IN MOST INSTANCES, ORIGINAL NICSMA POSITION HAS GENERALLY PARALLELED US VIEWS. COMPROMISES OFTEN VEER AWAY. (NICSMA-D/12 (REVISED), DFEFINITION OF THE NICS, IS AN EXAMPLE.) MISSION RECOMMENDS THAT US CONTINUE TO ADOPT POSITIONS WHICH STRENGTHEN NICSMA IN COMPETITION WITH SHAPE AND OTHER MAJOR NATO COMMANDS.

12. ANNUAL REPORT TO DPC. CHAIRMAN NJCEC IN DEVELOPING A DRAFT, BUT COPY NOT YET AVAILABLE. REPORT WILL DRAW HEAVILY ON FIRST FOUR SECTIONS OF DG NICSMA REPORT (NICSMA-D/55) FOR PROGRESS STATEMENT, BUT REMAINDER STILL UNCERTAIN. MISSION WILL PROVIDE MORE INFORMATION AS IT BECOMES AVAILABLE.  
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